Enrolled Copy	S.B. 80

1	PUBLIC-PRIVATE PARTNERSHIPS FOR
2	TOLLWAY FACILITIES
3	2006 GENERAL SESSION
4	STATE OF UTAH
5	Chief Sponsor: Sheldon L. Killpack
6	House Sponsor: John Dougall
7	Cosponsor: Carlene M. Walker
8 9	LONG TITLE
10	General Description:
11	This bill modifies the Revenue and Taxation Code, Utah Procurement Code, and the
12	Transportation Code by amending provisions relating to public-private partnerships for
13	tollway facilities.
14	Highlighted Provisions:
15	This bill:
16	provides definitions;
17	• exempts from the privilege tax the use or possession of public property as a tollway
18	by a private entity pursuant to a tollway development agreement;
19	 provides a procurement procedure for soliciting tollway development agreement
20	proposals;
21	 redesignates the Tollway Restricted Account within the Transportation Fund as a
22	restricted special revenue fund;
23	 authorizes the Department of Transportation, with approval of the Transportation
24	Commission, to enter into public-private partnerships for tollway facilities;
25	 requires the department and the commission to make rules establishing minimum
26	guidelines for tollway development agreement proposals;
27	 authorizes the department and the commission to accept solicited and unsolicited
28	proposals for public-private partnerships for tollway facilities;
29	 requires the department and the commission to make rules establishing procedures

30	for accepting unsolicited proposals;
31	 requires the department to engage outside counsel and consultants to provide the
32	state advice on developing rules and guidelines for public-private partnerships and
33	on evaluating the risks of a tollway development agreement proposal;
34	 provides that toll rates on a tollway that is the subject of a tollway development
35	agreement shall be established in the tollway development agreement;
36	 requires the Transportation Commission to make rules setting any increases of tolls
37	that are greater than the increases provided in a tollway development agreement;
38	 requires the department to submit a tollway development agreement proposal or
39	amendments or modifications to a tollway development agreement proposal to the
40	Transportation Commission for approval prior to entering into the tollway
41	development agreement;
42	requires the department to report to the Legislature on the status and progress of a
43	tollway; and
44	makes technical changes.
45	Monies Appropriated in this Bill:
46	None
47	Other Special Clauses:
48	None
49	Utah Code Sections Affected:
50	AMENDS:
51	59-4-101 , as last amended by Chapter 182, Laws of Utah 2003
52	72-2-120 , as last amended by Chapter 245, Laws of Utah 2005
53	72-6-118 , as last amended by Chapter 245, Laws of Utah 2005
54	ENACTS:
55	63-56-502.5 , Utah Code Annotated 1953
56	72-6-201 , Utah Code Annotated 1953
57	72-6-202 Utah Code Annotated 1953

Enrolled Copy S.B. 80 58 **72-6-203**, Utah Code Annotated 1953 59 **72-6-204**, Utah Code Annotated 1953 60 **72-6-205**, Utah Code Annotated 1953 61 **72-6-206**, Utah Code Annotated 1953 62 63 *Be it enacted by the Legislature of the state of Utah:* 64 Section 1. Section **59-4-101** is amended to read: 59-4-101. Tax basis -- Exceptions -- Assessment and collection. 65 (1) (a) Except as provided in Subsections (1)(b) and (c), a tax is imposed on the 66 67 possession or other beneficial use enjoyed by any person of any real or personal property which 68 for any reason is exempt from taxation, if that property is used in connection with a business 69 conducted for profit. 70 (b) Any interest remaining in the state in state lands after subtracting amounts paid or due in part payment of the purchase price as provided in Subsection 59-2-1103(2)(b)(i) under a 71 contract of sale is subject to taxation under this chapter regardless of whether the property is 72 73 used in connection with a business conducted for profit. 74 (c) The tax imposed under Subsection (1)(a) does not apply to property exempt from taxation under Section 59-2-1114. 75 76 (2) The tax imposed under this chapter is the same amount that the ad valorem property 77 tax would be if the possessor or user were the owner of the property. The amount of any 78 payments which are made in lieu of taxes is credited against the tax imposed on the beneficial 79 use of property owned by the federal government. 80 (3) A tax is not imposed under this chapter on the following: 81 (a) the use of property which is a concession in, or relative to, the use of a public airport, park, fairground, or similar property which is available as a matter of right to the use of 82

(b) the use or possession of property by a religious, educational, or charitable

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the general public;

organization;

86 (c) the use or possession of property if the revenue generated by the possessor or user 87 of the property through its possession or use of the property inures only to the benefit of a religious, educational, or charitable organization and not to the benefit of any other person; 88 89 (d) the possession or other beneficial use of public land occupied under the terms of an 90 agricultural lease or permit issued by the United States or this state; 91 (e) the use or possession of any lease, permit, or easement unless the lease, permit, or 92 easement entitles the lessee or permittee to exclusive possession of the premises to which the 93 lease, permit, or easement relates. Every lessee, permittee, or other holder of a right to remove 94 or extract the mineral covered by the holder's lease, right, permit, or easement except from 95 brines of the Great Salt Lake, is considered to be in possession of the premises, notwithstanding the fact that other parties may have a similar right to remove or extract another 96 mineral from the same lands or estates; [or] 97 98 (f) the use or possession of property by a public agency, as defined in Section 99 11-13-103, to the extent that the ownership interest of the public agency in that property is 100 subject to a fee in lieu of ad valorem property tax under Section 11-13-302[-]; or 101 (g) the possession or beneficial use of public property as a tollway by a private entity through a tollway development agreement as defined in Section 72-6-202. 102 103 (4) A tax imposed under this chapter is assessed to the possessors or users of the property on the same forms, and collected and distributed at the same time and in the same 104 105 manner, as taxes assessed owners, possessors, or other claimants of property which is subject to 106 ad valorem property taxation. The tax is not a lien against the property, and no tax-exempt 107 property may be attached, encumbered, sold, or otherwise affected for the collection of the tax. 108 Section 2. Section **63-56-502.5** is enacted to read: 109 63-56-502.5. Definitions -- Procurement of tollway development agreements. 110 (1) As used in this section:

- 111 (a) "Department" means the Department of Transportation.
- 112 (b) "Tollway development agreement" has the same meaning as defined in Section 113 72-6-202.

114	(2) The department and the Transportation Commission:
115	(a) may solicit a tollway development agreement proposal by following the
116	requirements of this section;
117	(b) may award a solicited tollway development agreement contract for any tollway
118	project by following the requirements of this section; and
119	(c) shall make rules, by following the procedures and requirements of Title 63, Chapter
120	46a, Utah Administrative Rulemaking Act, establishing requirements for the procurement of
121	tollway development agreement proposals in addition to those required by this section.
122	(3) (a) Before entering into a tollway development agreement, the department may
123	issue a request for qualifications to prequalify potential contractors.
124	(b) Public notice of the request for qualifications shall be given in accordance with
125	policy board rules.
126	(c) The department shall require, as part of the qualifications specified in the request
127	for qualifications, that potential contractors at least provide:
128	(i) a demonstration of their experience with other transportation concession projects
129	with attributes similar to the project being procured;
130	(ii) a financial statement of the firm or consortium of firms making the proposal;
131	(iii) a conceptual project development plan and financing plan;
132	(iv) the legal structure of the firm or consortium of firms making the proposal;
133	(v) the organizational structure for the project; and
134	(vi) a statement describing why the firm or consortium of firms is best qualified for the
135	project.
136	(d) The request for qualifications shall identify the number of eligible competing
137	proposers that the department will select to submit a proposal.
138	(4) The department shall:
139	(a) evaluate the responses received from the request for qualifications;
140	(b) select from their number those qualified to submit proposals; and
141	(c) invite those respondents to submit proposals based upon the department's request

142	for proposals.
143	(5) The department shall issue a request for proposals to those qualified respondents
144	that may require, as appropriate for the procurement:
145	(a) a description of the proposed project or projects;
146	(b) a financial plan for the project, including:
147	(i) the anticipated financial commitment of all parties;
148	(ii) equity, debt, and other financing mechanisms;
149	(iii) an analysis of the projected return, rate of return, or both; and
150	(iv) the monetary benefit and other value to a government entity;
151	(c) assumptions about user fees or toll rates;
152	(d) a project development and management plan, including:
153	(i) the contracting structure;
154	(ii) the plan for quality management;
155	(iii) the proposed toll enforcement plan; and
156	(iv) the plan for safety management; and
157	(e) the proposal to comply with the minimum guidelines for tollway development
158	agreement proposals under Section 72-6-204.
159	(6) The department and the Transportation Commission:
160	(a) shall evaluate the submissions received in response to the request for proposals
161	from the prequalified proposers;
162	(b) shall comply with rules relating to discussion of proposals, best and final offers,
163	and evaluations of the proposals submitted; and
164	(c) may after considering price and other identified factors and complying with the
165	requirements of Section 72-6-206, award the contract to the responsible proposer whose
166	proposal is most advantageous to the state.
167	Section 3. Section 72-2-120 is amended to read:
168	72-2-120. Tollway Restricted Special Revenue Fund Revenue Nonlapsing.
169	(1) There is created [within the Transportation Fund a restricted account] a restricted

170	special revenue fund known as the "Tollway [Restricted Account] Restricted Special Revenue
171	Fund."
172	(2) The [account] <u>fund</u> shall be funded from the following sources:
173	(a) tolls collected by the department under Section 72-6-118;
174	(b) funds received by the department through a tollway development agreement under
175	Section 72-6-203;
176	[(b)] (c) appropriations made to the [account] fund by the Legislature;
177	[(c)] (d) contributions from other public and private sources for deposit into the
178	[account] fund;
179	[(d)] (e) interest earnings on cash balances; and
180	[(e)] (f) all monies collected for repayments and interest on [account] fund monies.
181	(3) All monies appropriated to the [account] fund are nonlapsing.
182	[(4) (a) Monies shall be appropriated by the Legislature from the restricted account to
183	the commission for tollway purposes.]
184	(4) The Division of Finance shall create a subaccount for each tollway as defined in
185	Section 72-6-118.
186	[(b)] (5) The commission may authorize the monies [under Subsection (4)(a)]
187	deposited into the fund to be spent by the department to establish and operate tollways and
188	related facilities, including design, construction, reconstruction, operation, maintenance,
189	enforcement, impacts from tollways, and the acquisition of right-of-way.
190	Section 4. Section 72-6-118 is amended to read:
191	72-6-118. Definitions Establishment and operation of tollways Imposition
192	and collection of tolls Amount of tolls Rulemaking.
193	(1) As used in this section:
194	(a) "High occupancy toll lane" means a high occupancy vehicle lane designated under
195	Section 41-6a-702 that may be used by an operator of a vehicle carrying less than the number
196	of persons specified for the high occupancy vehicle lane if the operator of the vehicle pays a
197	toll or fee.

198	(b) "Toll" means any tax, fee, or charge assessed for the specific use of a tollway.
199	(c) "Toll lane" means a designated new highway or additional lane capacity that is
200	constructed, operated, or maintained for which a toll is charged for its use.
201	(d) (i) "Tollway" means a highway, highway lane, bridge, path, tunnel, or right-of-way
202	designed and used as a transportation route that is constructed, operated, or maintained through
203	the use of toll revenues.
204	(ii) "Tollway" includes a high occupancy toll lane and a toll lane.
205	(e) "Tollway development agreement" has the same meaning as defined in Section
206	<u>72-6-202.</u>
207	(2) Subject to the provisions of Subsection (3), the department may:
208	(a) establish, expand, and operate tollways and related facilities for the purpose of
209	funding in whole or in part the acquisition of right-of-way and the design, construction,
210	reconstruction, operation, enforcement, and maintenance of or impacts from a transportation
211	route for use by the public;
212	(b) enter into contracts, agreements, licenses, franchises, tollway development
213	agreements, or other arrangements to implement this section; [and]
214	(c) impose and collect tolls on any tollway established under this section[-]; and
215	(d) grant exclusive or nonexclusive rights to a private entity to impose and collect tolls
216	pursuant to the terms and conditions of a tollway development agreement.
217	(3) (a) Except as provided under Subsection (3)(d), the department or other entity may
218	not establish or operate a tollway on an existing state highway, except as approved by the
219	commission and the Legislature.
220	(b) Between sessions of the Legislature, a state tollway may be designated or deleted if
221	(i) approved by the commission in accordance with the standards made under this
222	section; and
223	(ii) the tollways are submitted to the Legislature in the next year for legislative

(c) In conjunction with a proposal submitted under Subsection (3)(b)(ii), the

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approval or disapproval.

226	department shall provide a description of the tollway project, projected traffic, the anticipated
227	amount of tolls to be charged, and projected toll revenue.
228	(d) If approved by the commission, the department may:
229	(i) establish high occupancy toll lanes on existing state highways; and
230	(ii) establish tollways on new state highways or additional capacity lanes.
231	(4) [In] (a) Except as provided in Subsection (4)(b), in accordance with Title 63,
232	Chapter 46a, Utah Administrative Rulemaking Act, the commission shall:
233	(i) set the amount of any toll imposed or collected on a tollway on a state highway[-];
234	<u>and</u>
235	(ii) for tolls established under Subsection (4)(b), set:
236	(A) an increase in a toll rate or user fee above an increase specified in a tollway
237	development agreement; or
238	(B) an increase in a toll rate or user fee above a maximum toll rate specified in a
239	tollway development agreement.
240	(b) A toll or user fee and an increase to a toll or user fee imposed or collected on a
241	tollway on a state highway that is the subject of a tollway development agreement shall be set
242	in the tollway development agreement.
243	(5) (a) In accordance with Title 63, Chapter 46a, Utah Administrative Rulemaking Act
244	the department shall make rules:
245	(i) necessary to establish and operate tollways on state highways; and
246	(ii) that establish standards and specifications for automatic tolling systems.
247	(b) The rules shall:
248	(i) include minimum criteria for having a tollway; and
249	(ii) conform to regional and national standards for automatic tolling.
250	(6) (a) The commission may provide funds for public or private tollway pilot projects
251	or high occupancy toll lanes from General Fund monies appropriated by the Legislature to the
252	commission for that purpose.
253	(b) The commission may determine priorities and funding levels for tollways

254	designated under this section.
255	(7) (a) [All] Except as provided in Subsection (7)(b), all revenue generated from a
256	tollway on a state highway shall be deposited into the Tollway Restricted [Account] Special
257	Revenue Fund created in Section 72-2-120 and used for acquisition of right-of-way and the
258	design, construction, reconstruction, operation, maintenance, [and] enforcement of
259	transportation facilities, and other facilities used exclusively for the operation of a tollway
260	<u>facility</u> within the corridor served by the tollway.
261	(b) Revenue generated from a tollway that is the subject of a tollway development
262	agreement shall be deposited into the Tollway Restricted Special Revenue Fund and used in
263	accordance with Subsection (7)(a) unless:
264	(i) the revenue is to a private entity through the tollway development agreement; or
265	(ii) the revenue is identified for a different purpose under the tollway development
266	agreement.
267	Section 5. Section 72-6-201 is enacted to read:
268	Part 2. Public-Private Partnerships for Tollways Act
268269	Part 2. Public-Private Partnerships for Tollways Act <u>72-6-201.</u> Title.
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269	<u>72-6-201.</u> Title.
269270	72-6-201. Title. This part is known as the "Public-Private Partnerships for Tollways Act."
269270271	72-6-201. Title. This part is known as the "Public-Private Partnerships for Tollways Act." Section 6. Section 72-6-202 is enacted to read:
269270271272	72-6-201. Title. This part is known as the "Public-Private Partnerships for Tollways Act." Section 6. Section 72-6-202 is enacted to read: 72-6-202. Definitions.
269270271272273	 72-6-201. Title. This part is known as the "Public-Private Partnerships for Tollways Act." Section 6. Section 72-6-202 is enacted to read: 72-6-202. Definitions. As used in this part:
269270271272273274	 72-6-201. Title. This part is known as the "Public-Private Partnerships for Tollways Act." Section 6. Section 72-6-202 is enacted to read: 72-6-202. Definitions. As used in this part: (1) "High occupancy toll lane" has the same meaning as defined in Section 72-6-118.
269270271272273274275	 72-6-201. Title. This part is known as the "Public-Private Partnerships for Tollways Act." Section 6. Section 72-6-202 is enacted to read: 72-6-202. Definitions. As used in this part: (1) "High occupancy toll lane" has the same meaning as defined in Section 72-6-118. (2) "Toll" has the same meaning as defined in Section 72-6-118.
269 270 271 272 273 274 275 276	 72-6-201. Title. This part is known as the "Public-Private Partnerships for Tollways Act." Section 6. Section 72-6-202 is enacted to read: 72-6-202. Definitions. As used in this part: (1) "High occupancy toll lane" has the same meaning as defined in Section 72-6-118. (2) "Toll" has the same meaning as defined in Section 72-6-118. (3) "Toll lane" has the same meaning as defined in Section 72-6-118.
269 270 271 272 273 274 275 276 277	 72-6-201. Title. This part is known as the "Public-Private Partnerships for Tollways Act." Section 6. Section 72-6-202 is enacted to read: 72-6-202. Definitions. As used in this part: (1) "High occupancy toll lane" has the same meaning as defined in Section 72-6-118. (2) "Toll" has the same meaning as defined in Section 72-6-118. (3) "Toll lane" has the same meaning as defined in Section 72-6-118. (4) "Tollway" has the same meaning as defined in Section 72-6-118.
269 270 271 272 273 274 275 276 277 278	 72-6-201. Title. This part is known as the "Public-Private Partnerships for Tollways Act." Section 6. Section 72-6-202 is enacted to read: 72-6-202. Definitions. As used in this part: (1) "High occupancy toll lane" has the same meaning as defined in Section 72-6-118. (2) "Toll" has the same meaning as defined in Section 72-6-118. (3) "Toll lane" has the same meaning as defined in Section 72-6-118. (4) "Tollway" has the same meaning as defined in Section 72-6-118. (5) (a) "Tollway development agreement" means a contractual agreement with a public

282	(b) "Tollway development agreement" may include:
283	(i) predevelopment agreements;
284	(ii) franchise and concession agreements;
285	(iii) leases;
286	(iv) right-of-entry agreements;
287	(v) financial participation agreements;
288	(vi) other financing agreements;
289	(vii) design-build agreements;
290	(viii) operating agreements;
291	(ix) agreements for services of independent engineers;
292	(x) agreements for the enforcement of tolls on a tollway; or
293	(xi) any combination of Subsections (5)(b)(i) through (x).
294	Section 7. Section 72-6-203 is enacted to read:
295	72-6-203. Authority to enter into public-private partnership agreements for
296	tollways.
297	(1) Subject to the provisions of this part, the department may:
298	(a) enter into a tollway development agreement with one or more public or private
299	entities to permit the entity or entities to, independently or jointly with the department, study,
300	perform predevelopment activities, design, finance, acquire, construct, reconstruct, maintain,
301	repair, operate, extend, or expand a tollway facility;
302	(b) enter into an agreement with other public agencies or private entities to
303	independently or jointly provide services, or to study the feasibility of a tollway; and
304	(c) negotiate the terms of private participation in a tollway, including:
305	(i) methods to determine the applicable cost, profit, and revenue distribution between
306	the private participants and the department;
307	(ii) a reasonable method to determine toll rates or user fees, including:
308	(A) identification of vehicle or user classifications, or both, for toll rates;
309	(B) the original proposed toll rate or user fee for the tollway facility;

310	(C) proposed toll rate or user fee increases; and
311	(D) a maximum toll rate or user fee for the tollway facility;
312	(iii) acceptable safety and policing standards; and
313	(iv) other applicable professional, consulting, design, engineering, construction,
314	operation and maintenance standards, requirements, expenses, and costs;
315	(d) grant to a private entity through a tollway development agreement the right to
316	impose and collect tolls or user fees under Section 72-6-118 and the right to enforce toll
317	violations; and
318	(e) provide to the private entity, on mutually agreed terms, services in support of the
319	tollway development, operation, and maintenance including planning, environmental review,
320	design, right-of-way acquisition, oversight, inspection and monitoring, maintenance, and
321	policing.
322	(2) The department shall engage outside consultants and counsel to:
323	(a) provide the state with professional services, including legal and financial guidance.
324	to develop rules and guidelines for public-private partnerships;
325	(b) assist the department in evaluating the risks and benefits of a proposed
326	public-private partnership; and
327	(c) assist in the selection and terms of a tollway development agreement.
328	(3) A tollway development agreement entered into under this section shall include:
329	(a) a provision for the application of tolls and other operating revenues to the payment
330	of operating and maintenance costs, indebtedness by the private entity for the tollway, reserves
331	for reconstruction, rehabilitation, resurfacing and restoration, return on equity or investment,
332	and sums owing the department;
333	(b) a provision authorizing the department to purchase, under terms agreed to by the
334	parties, the interest of a private participant in a tollway development agreement; and
335	(c) a provision requiring that, at the termination of the tollway development agreement
336	the tollway project shall:
337	(i) be in a state of proper maintenance as outlined in the agreement and determined by

338	the department; and
339	(ii) be returned to the department in satisfactory condition at no further cost to the
340	department.
341	(4) A tollway development agreement entered into under this section may include:
342	(a) allocations of liability, risk, and responsibility;
343	(b) combinations of public and private funding and financing;
344	(c) compensation to the department for the grant of the tollway development agreement
345	or the right to impose and collect tolls;
346	(d) participation by the department in tollway revenue, proceeds of refinancings and
347	proceeds of sale of the tollway or interests in the private entity;
348	(e) extensions of time for, and exceptions to, performance by the private entity and
349	compensation from the department to the private entity, due to stated events or circumstances;
350	(f) requirements for performance security, including payment and performance bonds,
351	letters of credit, security deposits, guarantees, and similar protections;
352	(g) rights and obligations to expand the tollway, extend the tollway, add capacity
353	improvements, add intelligent transportation systems, and otherwise upgrade the tollway during
354	the term of the tollway development agreement;
355	(h) alternative dispute resolution procedures;
356	(i) limitations on liability and waivers of consequential damages;
357	(j) lender rights and protections; and
358	(k) other terms necessary or desirable to attract private investment and protect the
359	department's interests.
360	(5) (a) A tollway that is the subject of a tollway development agreement with a private
361	entity, including the facilities acquired or constructed on the tollway, is public property and
362	title to the tollway and facilities is vested in the state.
363	(b) A tollway that is the subject of a tollway development agreement is part of the state
364	highway system for purposes of identification, maintenance, enforcement of traffic laws, and
365	other nurnoses

366	(c) The department may enter into one or more agreements that provide for:		
367	(i) the lease of rights-of-way, improvements, and all or any portion of the		
368	appurtenances over and under the tollway facility to the private entity for a term ending not		
369	later than 99 years after commencement of revenue operations, provided that the agreement		
370	provides upon termination for reversion of the leased property, together with the right to		
371	impose and collect tolls, to the department;		
372	(ii) the granting of easements;		
373	(iii) the issuance of franchises, licenses, or permits; or		
374	(iv) any other lawful uses to enable a private entity to construct, operate, maintain, or		
375	finance a tollway.		
376	Section 8. Section 72-6-204 is enacted to read:		
377	72-6-204. Minimum requirements for a tollway development agreement proposal.		
378	(1) In accordance with Title 63, Chapter 46a, Utah Administrative Rulemaking Act, the		
379	department and the commission shall make rules establishing minimum guidelines for tollway		
380	development agreement proposals.		
381	(2) The guidelines under Subsection (1) shall require the proposal to include:		
382	(a) a map indicating the location of the tollway facility;		
383	(b) a description of the tollway facility;		
384	(c) a list of the major permits and approvals required for developing or operating		
385	improvements to the tollway facility from local, state, or federal agencies and a projected		
386	schedule for obtaining the permits and approvals;		
387	(d) a description of the types of public utility facilities, if any, that will be crossed by		
388	the tollway facility and a statement of the plans to accommodate the crossing;		
389	(e) an estimate of the design and construction costs of the tollway facility;		
390	(f) a statement setting forth the private entity's general plans for developing or		
391	operating the tollway facility, including identification of any revenue, public or private, or		
392	proposed debt or equity investment proposed by the private entity;		
393	(g) a statement of the estimated level of funding, if any, required to be provided by the		

394	state;	
395	(h) the name and addresses of the persons who may be contacted for further	
396	information concerning the tollway development agreement proposal; and	
397	(i) any other material or information that the department requires by rules made under	
398	this section.	
399	(3) The department is not required to review a tollway development agreement	
400	proposal if it determines that the proposal does not meet the guidelines established under this	
401	section.	
402	Section 9. Section 72-6-205 is enacted to read:	
403	72-6-205. Solicited and unsolicited tollway development agreement proposals.	
404	(1) In accordance with this section, the department may:	
405	(a) accept unsolicited tollway development agreement proposals; or	
406	(b) solicit tollway development agreement proposals for a proposed project.	
407	(2) The department shall solicit tollway development agreement proposals in	
408	accordance with Section 63-56-502.5.	
409	(3) In accordance with Title 63, Chapter 46a, Utah Administrative Rulemaking Act, the	
410	department and the commission shall establish rules and procedures for accepting unsolicited	
411	proposals that require the:	
412	(a) private entity that submits the unsolicited proposal to comply with the minimum	
413	requirements for tollway development agreement proposals under Section 72-6-204;	
414	(b) department to issue a request for competing proposals and qualifications that	
415	includes:	
416	(i) a description of the proposed tollway development facility and the terms and	
417	conditions of a tollway development agreement;	
418	(ii) submittal requirements;	
419	(iii) the criteria to be used to evaluate the proposals;	
420	(iv) the relative weight given to the criteria; and	
421	(v) the deadline by which competing proposals must be received; and	

422	(c) department to publish a notice advertising the request for competing proposals and	
423	providing information regarding how to obtain a copy of the request.	
424	(4) (a) The department may establish a fee in accordance with Section 63-38-3.2 for	
425	reviewing unsolicited proposals and competing proposals submitted under this section.	
426	(b) The department may waive the fee under Subsection (4)(a) if it determines that it is	
427	reasonable and in the best interest of the state.	
428	Section 10. Section 72-6-206 is enacted to read:	
429	72-6-206. Commission approval and legislative review of tollway development	
430	agreement provisions.	
431	(1) Prior to the department entering into a tollway development agreement under	
432	Section 72-6-203, the department shall submit to the commission for approval the tollway	
433	development agreement, including:	
434	(a) a description of the tollway facility, including the conceptual design of the facility	
435	and all proposed interconnections with other transportation facilities;	
436	(b) the proposed date for development, operation, or both of the tollway facility;	
437	(c) the proposed term of the tollway development agreement;	
438	(d) the proposed method to determine toll rates or user fees, including:	
439	(i) identification of vehicle or user classifications, or both, for toll rates;	
440	(ii) the original proposed toll rate or user fee for the tollway facility;	
441	(iii) proposed toll rate or user fee increases; and	
442	(iv) a maximum toll rate or user fee for the tollway facility; and	
443	(e) any proposed revenue, public or private, or proposed debt or equity investment that	
444	will be used for the design, construction, financing, acquisition, maintenance, or operation of	
445	the tollway facility.	
446	(2) Prior to amending or modifying a tollway development agreement, the department	
447	shall submit the proposed amendment or modification to the commission for approval.	
448	(3) The department shall report to the Executive Appropriations Committee,	
449	Transportation Interim Committee, or another committee designated by the Legislative	

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- 450 Management Committee on the status and progress of a tollway subject to a tollway
- development agreement under Section 72-6-203.